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Message Text

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TO SECSTATE WASHDC 9929
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AMEMBASSY BERLIN
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AMEMBASSY VIENNA
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AMCONSUL STRASBOURG
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C O N F I D E N T I A L SECTION 1 OF 3 STOCKHOLM 0916

E.O. 11652: GDS
TAGS: PFOR, SW, CSCE
SUBJECT: CONSULTATIONS WITH NEUTRAL/NON-ALIGNED STATES ON CSCE:
SWEDEN

REF: STATE 38923

1. POLITICAL COUNSELOR MET ON MARCH 1 WITH MFA OFFICIAL DEALING WITH CSCE AFFAIRS KERSTIN ASP FOR EXCHANGE OF VIEWS AS INSTRUCTED REFTEL. THE FOLLOWING GOS VIEWS WERE NOTED.

2. FOLLOW-UP MEETINGS.
(A) PREPARATORY MEETING - THE GOS SHARES US VIEW THAT MEETING SHOULD BE TECHNICAL IN NATURE AND FOCUSED ON AGENDA, TIMING AND RULES OF PROCEDURE FOR SUBSEQUENT MAIN MEETING. ASP THOUGHT AGENDA DISCUSSION WOULD COME FIRST, AND AS IN ANY SETTING OF AGENDA, SHE OPINED THAT THERE WOULD BE ABUNDANT REFERENCES TO SUBSTANTIVE MATTERS. BUT THIS SITUATION LARGELY UNAVOIDABLE. GOS NOW RUNNING INTO PROBLEM OF HIGH PUBLIC EXPECTATIONS FROM JUNE MEETING, LIKE US, AND IS BUSILY ENGAGED IN TRYING TO EXPLAIN THE PURELY TECHNICAL NATURE OF THE PREPARATORY CONFERENCE.
(B) MAIN MEETING - GOS PREPARED TO GO ALONG WITH YUGOSLAV TIMETABLE THAT MAIN MEETING SHOULD BEGIN AROUND SEPTEMBER 20. GOS EMPHATICALLY AGREES THAT FULL REVIEW OF FINAL ACT IMPLEMENTATION IS THE PRIMARY PURPOSE OF BELGRADE. OF COURSE, "THE DYNAMIC ASPECT OF THE HELSINKI
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DOCUMENT SHOULD BE MAINTAINED," AND GOS BELIEVES IT PROBABLE THAT MANY NEW PROPOSALS WILL BE INTRODUCED. GOS WOULD NOT OPPOSE PROPOSALS WHICH HAVE AS THEIR PURPOSE REFINING OR CLARIFYING POINTS IN FINAL ACT, PARTICULARLY IN CBM AREA. GOS MOST LIKELY WILL NOT FORMALLY INTRODUCE THE SWEDISH PROPOSAL FOR PUBLICATION OF MILITARY BUDGETS (WHICH HAS ALREADY BEEN INTRODUCED IN A UN FORUM, AND IS PROCEEDING, ALBEIT SLOWLY), BUT WILL PROBABLY BE RAISING IT AT BELGRADE NEVERTHELESS IN EXTRA-OFFICIAL WAYS. LIKE FINNS AND PROBABLY OTHER NEUTRALS/NON-ALIGNED, SWEDES FAVOR THREE PHASE MAIN MEETING. FIRST PHASE WOULD BE PLENARY OF TEN DAYS TO TWO WEEKS IN WHICH EACH DELEGATION WOULD PRESENT ITS OWN EVALUATION OF THE SITUATION IN EUROPE TWO YEARS AFTER HELSINKI WITH A FOCUS ON THE DEVELOPMENT OF THE MUTAL RELATIONS OF CSCE STATES. THIS PART OF THE PLENARY SESSION WOULD BE OPEN. THERE WOULD THEN BE AN EXCHANGE OF VIEWS ON THE IMPLEMENTATION OF FINAL ACT PROVISIONS AND OF THE TASKS DEFINED BY THE PREPARATORY CONFERENCE FOLLOWED BY A PRESENTATION

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OF REPORTS BY THE ECE (ON BASKET II ITEMS) AND UNESCO (ON
BASKET III ITEMS).

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C O N F I D E N T I A L SECTION 2 OF 3 STOCKHOLM 0916

A DISCUSSION ON THE "DEEPENING OF MUTUAL RELATIONS, THE IMPROVE-
MENT OF SECURITY AND THE DEVELOPMENT OF COOPERATION" WOULD
COMPLETE PHASE ONE. IN THE SECOND PHASE, COMMITTEES FOR EACH
BASKET WOULD BE ESTABLISHED FOR A THOROUGH EXMHANGE OF VIEWS ON
THE IMPLEMENTATION OF THE PROVISIONS OF EACH BASKET. THE
COMMITTEES WOULD DISCUSS NEW PROPOSALS AND THE POSSIBILITY
OF MEETINGS OF EXPERTS. ON THE QUESTION OF NON-PARTICI-
PATING MEDITERRANEAN STATES, GOS DOES NOT FAVOR THEIR
PARTICIPATING IN THE OPENING PLENARY, BUT WOULD NOT
OPPOSE THEIR BEING INVITED TO COMMITTEES ONE AND TWO OR
TO A SPECIAL WORKING GROUP OF THE MEDITERRANEAN. GOS
BELIEVES DRAFTING OF FINAL CONFERENCE DOCUMENT SHOULD
BEGIN IN THIS SECOND PHASE. THE FINAL OR THIRD PHASE WOULD
CONSIST OF PLENARY SESSIONS TO DECIDE ON FOLLOW-UP AFTER
BELGRADE (THE DATE, THE PLACE FOR A NEW MEETING) AND THE
DESIGNATION OF EXPERT GROUPS. THE PLENARY WOULD ADOPT
THE CONFERENCE DOCUMENT AND, IN A FINAL OPEN MEETING, GOS
FORESEES A GENERAL DISCUSSION OF THE PROCESS OF DETENTE
IN THE FUTURE.
(C) FOLLOW-UP BEYOND BELGRADE - GOS DOES NOT SUPPORT
AN INSTITUTIONALIZATION OF FOLLOW-UP, BUT COULD SUPPORT A
FORM OF PERIODICITY IN WHICH BELGRADE-TYPE MEETINGS MIGHT
BE HELD EVERY TWO OR THREE YEARS "MAINLY TO KEEP THE
PRESSURE ON STATES TO PERFORM IN ACCORDANCE WITH THE
FINAL ACT." GOS WOULD ALSO SUPPORT DESNGNATION OF
WORKING GROUPS OF EXPERTS TO PURSUE SPECIFIC AREAS OF
STUDY AFTER BELGRADE WHICH WOULD BE SIMILAR TO THE
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WORKING GROUP ASSIGNED TO REPORT ON THE SWISS PROPOSAL
FOR THE PEACEFUL RESOLUTION OF CONFLICTS. SWEDES
BELIEVE SUBJECT OF TREATMENT OF OBSERVERS UNDER CBM'S
ONE LIKELY AREA FOR WORKING GROUP INVOLVEMENT.
(D) LEVEL OF REPRESENTATION - ASP SAID THAT SHE AND
AMBASSADOR BERTIL ARVIDSSON WOULD REPRESENT SWEDEN AT
JUNE 15 PREPARATORY AND THAT MFA SECRETARY-GENERAL SVERKER
ASTROM OR HIS SUCCESSOR WOULD LEAD DELEGATION TO MAIN
MEETING. ASTROM OR HIS SUCCESSOR WOULD ONLY BE PRESENT

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FOR SEVERAL DAYS AT THE BEGINNING AND TERMINATION
OF MAIN MEETING, HOWEVER, WHEREAS ARVIDSSON AND ASP
WOULD BE AT BELGRADE FOR THE LONG HAUL.

3. HUMAN RIGHTS - SWEDEN HAS SPOKEN OUT FORCEFULLY,
"PERHAPS MORE THAN ANY OTHER CSCE STATE," ON HUMAN RIGHTS
VIOLATIONS IN EUROPE AND WILL NOT BE INHIBITED BY SOVIET
AND EE CLAIMS THAT SUCH CRITICISM REPRESENTS
INTERFERENCE IN THEIR INTERNAL AFFAIRS.

4. WARSAW PACT PROPOSAL - GOS INFORMED SOVIETS
(MENDELEVITCH) THAT BELGRADE IS NOT PROPER FORUM FOR
DISCUSSION OF DRAFT TREATY ON NON-FIRST USE OF NUCLEAR
WEAPONS (STOCKHOLM 421).

5. BREZHNEV PROPOSALS - ASP REFERRED TO SPEECH ON
FEBRUARY 23 BY FOREIGN MINISTER SODER IN WHICH SHE
INDICATED GOS CLEARLY PREFERS THAT ECE MORE APPROPRIATE
FORUM FOR DISCUSSION OF SOVIET PROPOSALS FOR ENERGY,
TRANSPORT AND ENVIRONMENTAL CONFERENCES. ASP SAID GOS
FEELS PARTICULARLY STRONGLY THAT ALL MEETINGS
FOCUSING ON ENERGY MATTERS MUST HAVE A MORE UNIVERSAL
PARTICIPATION INCLUDING THAT OF THE THIRD WORLD.

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C O N F I D E N T I A L SECTION 3 OF 3 STOCKHOLM 0916

6. FAMILY REUNIFICATION - SWEDISH EXPERIENCE SINCE HELSINKI HAS VARIED CONSIDERABLY ON A COUNTRY BY COUNTRY BASIS. OF THE APPROXIMATELY 110 CASES PENDING AT THE PRESENT TIME, 25 PERCENT INVOLVE ROMANIANS, 25 PERCENT ARE POLISH CASES, WITH THE REMAINDER SPLIT AMONG EAST GERMANY, CZECHOSLOVAKIA, USSR AND BULGARIA. RECENTLY THE ROMANIANS HAVE INDICATED A DESIRE TO SETTLE ALL PENDING CASES BEFORE JUNE.

7. RADIO BROADCASTS - SWEDISH RADIO BROADCASTS TO THE USSR AND EE COUNTRIES HAVE EXPERIENCED NO JAMMING PROBLEMS, AND FROM THE NUMBER OF LETTERS BEING RECEIVED IN STOCKHOLM, GOS CONFIDENT THAT THEY ARE WIDELY LISTENED TO.

8. JOURNALIST EXPULSION AND HARRASSMENT - SEVERAL SWEDISH JOURNALISTS HAVE EXPERIENCED DIFFICULTY IN EITHER GETTING TO OR CARRYING OUT ASSIGNMENTS IN SEVERAL COUNTRIES (DDR, CZECHO-SLOVAKIA AND TURKEY). SWEDISH MEDIA HAVE FOLLOWED CLOSELY AND HAVE GIVEN EXTENSIVE PUBLICITY TO THE PROBLEMS ENCOUNTERED BY OTHER WESTERN MEDIA REPRESENTATIVES INCLUDING RECENT CASES

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INVOLVING AMERICAN JOURNALISTS.

9. NEXT MEETING OF CSCE NEUTRALS - ACCORDING TO ASP IT IS LIKELY TO OCCUR AT BERN IN EARLY MAY.

10. SWEDISH MILITARY MANEUVERS - ASP SAID THAT TWELVE CONFIDENTIAL

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COUNTRIES HAVE NOW AGREED TO SEND ONE OR TWO OBSERVERS TO SWEDISH MILITARY MANEUVERS INVOLVING 8,000 TROOPS TO TAKE PLACE IN NORTHERN SWEDEN THIS MONTH. THEY INCLUDE THE USSR, POLAND AND EAST GERMANY. SHE OPINED THAT THIS WOULD BE THE FIRST TIME THAT EASTERN BLOC MILITARY REPRESENTATIVES WILL HAVE ATTENDED SUCH MANEUVERS IN A WESTERN COUNTRY.

11. ASP SAID SHE AND AMBASSADOR ARVIDSSON LOOK FORWARD TO VISIT OF MARESCA FOR FULL EXCHANGE OF VIEWS. BECAUSE SCHEDULE OF CONSULTATIONS IS BECOMING MORE CROWDED, GOS HOPES MARESCA CAN BE AVAILABLE IN STOCKHOLM THROUGHOUT DAY OF MARCH 31.
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Message Attributes

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Status: NATIVE
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To: STATE
Type: TE
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